

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ERDA-05 CIAE-00 H-02 INR-07 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-07 BIB-01 EB-07 COME-00 CU-02 ARA-06 /105 W
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R 291519Z JUL 76
FM AMEMBASSY BERN
TO SECSTATE WASHDC 2955
INFO USMISSION NATO BRUSSELS
AMEMBASSY BELGRADE
AMEMBASSY DUBLIN
AMEMBASSY HELSINKI
AMEMBASSY MADRID
AMEMBASSY STOCKHOLM
AMEMBASSY VIENNA
AMEMBASSY ROME
AMEMBASSY BERLIN UNN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY MOSCOW
AMEMBASSY WARSAW
AMEMBASSY PRAGUE
USMISSION EC BRUSSELS
USMISSION BERLIN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 BERN 3378

E.O. 11652: GDS
TAGS: PFOR, CSCE, SZ
SUBJECT: CONSULTATIONS WITH NEUTRALS ON CSCE IMPLEMENTATION

REF: STATE 177231, BERN 2870

1. EMBOFF JULY 27 CALLED ON HANSJORG RENK, SECRETARIAT,
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FEDERAL POLITICAL DEPARTMENT, FOR EXCHANGE INFORMATION ON CSCE

IMPLEMENTATION. FOLLOWING INFORMATION FROM RENK BASED GOS
EXPERIENCE AND VIEWS HELD BY WORKING LEVEL SWISS DEALING
WITH CSCE MATTERS.

2. --A. BILATERAL APPROACHES: SWISS ALSO SEE NO
FUNDAMENTAL CHANGE ON APPROACH TO BASKET III ISSUES BUT
BELIEVE REAL VALUE CSCE LONG TERM RATHER THAN IMMEDIATE
EFFECT. GOS HAS CASE ONE SWISS CITIZEN WITH FAMILY IN
USSR, SOVIETS SO FAR UNYIELDING. FEDERAL COUNCILOR
GRABER GAVE LIST OF PEOPLE FOR FAMILY REUNION
TO HONECKER OF GDR BUT LITTLE POSITIVE RESULTS.
RUMANIA HAS PERMITTED 15-20 CASES FAMILY REUNION OF
TOTAL 40 PRESENTED, PRIMARILY MIXED MARRIAGES SWISS
MEN. RUMANIANS DIFFICULT CONVINCE TO ACT; CASES
INVOLVING WESTERNERS HANDLED AT HIGHEST GOVERNMENT
LEVEL WHICH VERY SELECTIVE FOR NO APPARENT REASON.
SWISS SEE NO BREAKTHROUGH THIS AREA BUT FEEL EE'S MIGHT
BE LESS COOPERATIVE WITHOUT CSCE FINAL ACT.

--B. PRINCIPLES DECLARATION: SWISS NOT SUPRISED
DISTORTED PRINCIPLES EMPHASIS BY SOVIETS AND EE'S,
STANDARD OPERATING METHOD. SWISS MAKE EFFORT MAINTAIN
VALIDITY ALL CSCE PRINCIPLES. DURING VISIT TO SWITZERLAND
SOVIET DELEGATION TOLD SWISS THAT SOVIETS WOULD NOT
CHANGE ONE WORD CSCE PRINCIPLES. SWISS BELIEVE ALL
COUNTRIES MUST TAKE CARE TO AVOID INSERTION LANGUAGE
BY SOVIETS AND EE'S IN JOINT COMMUNIQUE SUCH AS ISSUED
ON CONCLUSION VISITS WHICH WOULD REINFORCE SOVIET LANGUAGE
ON PRINCIPLES AND DISTORT FINAL ACT. RE CUBAN-
YUGOSLAV COMPROMISE RESOLUTION IN HRC, SWISS VIEW
YUGOSLAVS AS HAVING TWO FOREIGN POLICIES, FOR EE'S
AND WE'S.

--C. ECPC: SWISS SEE USEFULNESS OBTAIN CP'S
VIEWS ON FINAL ACT, THOUGH FINAL ECPC DOCUMENT ONLY PARTY
DOCUMENT AND PARTY SAME AS GOVERNMENT IN EAST EUROPE.
SWISS FEEL POSSIBLE CSCE SPILLOVER MAY HELP GIVE IN-
DEPENDENT LINE TO WESTERN CP'S AND TEND SOFTEN RELATIONS
BETWEEN SOVIETS AND OTHER CP'S. RENK SAID SWISS
RECEIVED SIMILAR FRG VIEWS. SWISS SEE INFORMATION
DISSEMINATION UNRESOLVED BATTLE; WESTERN VIEWS MAY
BE MINORITY IF THIRD WORLD COUNTRIES ESTABLISH STATE
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CONTROLLED INFORMATION.

--D. MANEUVER NOTIFICATION: GOS RECEIVED SOME SOVIET
NOTIFICATIONS AS US BUT NOT FROM HUNGARY; PERHAPS
BECAUSE SWISS HAVE ONLY NON-RESIDENT MILITARY ATTACHE.
SWISS VIEW SIGNIFICANT HUNGARY FIRST EE OTHER THAN
SOVIETS TO GIVE NOTICE.

--E. OBSERVER INVITATIONS: SWISS ALSO NOTED
BALANCED MIX INVITATIONS BUT RESERVING JUDGMENT ON

INVITATIONS; SWISS TEND FEEL MANEUVERS MAY BE STAGED
IN AREAS NEAR BORDERS SO SOVIETS CAN INVITE.

--F. BREZHNEV PROPOSALS: SWISS SHARE US VIEW PROPOSALS
AND WELCOMED ECE REACTION. HOWEVER, RENK ASKED WHETHER
US HAD ADDITIONAL INFORMATION ON ENERGY WHICH SOME
BELIEVE MAY BE ONE AREA IN WHICH CONSTRUCTIVE DIS-
CUSSION POSSIBLE.

--G. RADIO BROADCASTING: SWISS FEEL THIS ONE
POINT IN FINAL ACT ON WHICH NO REAL PROGRESS MADE.
NOT SURPRISED ATTACKS ON RFE AND RL BUT SURPRISED
VOA ATTACKED; THOUGHT OFFICIAL RADIOS NOT TO BE
ATTACKED. PLEASED SUCCESSFUL RFE EFFORTS MONTREAL OLYMPICS
AND INTERESTED WHAT WILL HAPPEN IN MOSCOW.

--H. INFORMATION EXCHANGE: RENK ASKED WHETHER THERE
ANY IMPROVEMENT WORKING CONDITIONS FOR JOURNALISTS IN
USSR. ONLY ONE SWISS PRESS REP IN MOSCOW BUT GOS
WANTS PRESS ACTIVITY AGREEMENT WITH SOVIETS. SWISS
FEEL BELGRADE CONFERENCE WILL BE FRUITLESS BATTLE
OF STATISTICS ON NUMBER INFORMATION BOOKS AND FILMS
AVAILABLE ON EACH SIDE. SWISS VIEW INFORMATION TEST
OF AVAILABILITY, WHETHER CITIZENS OBTAIN WHAT THEY
WANT WITHIN REASONABLE TIME. SWISS SEE TOKEN INCREASE
FOREIGN NEWSPAPERS IN USSR SHOWS SOVIETS NOT FORGETTING
BASKET III. SWISS HEARD THAT PUBLICATION IN
USSR AND GDR OF FINAL ACT HAS SPAWNED QUESTIONS FROM
PUBLIC ABOUT CSCE, PEOPLE INQUIRING ABOUT EMIGRATION,
ETC.

--I. FOLLOW-UP MEETINGS: SWISS HAVE HAD SOME CONTACT
WITH OTHER NEUTRALS, FEW NON-ALIGNED, SOVIET DELEGATION
VISIT IN APRIL AND INFORMATION EXCHANGE WITH FRG. SWISS
PLAN EXPAND CONTACTS WITH EASTERN AND WESTERN COUNTRIES;
ESPECIALLY WANT MEET WITH STATE DEPT. OFFICER

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C O N F I D E N T I A L SECTION 2 OF 2 BERN 3378

(POSSIBLY MR. MARESCA EUR/RPM) WHEN IN EUROPE THIS
OCTOBER AND WOULD APPRECIATE EARLY SCHEDULING
MEETING DATE. (BERN 2870)
--J. US CSCE COMMISSION: SWISS WELCOME FORMATION
US COMMISSION; FEEL US INTERESTS SHOULD BE MORE FELT;
GOOD TO SEE US SUPPORT.

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3. SWISS IMPLEMENTATION: SWISS TRYING ACHIEVE
SAME GOALS AS US COMMISSION ON LESS FORMAL BASIS. ADMINISTRATIVE
GOS WORKING GROUP BEING FORMED NEXT WEEK; TEN MEMBERS (FOUR
FROM FEDERAL POLITICAL DEPT., THREE EACH MILITARY DEPT. AND
DIVISION OF COMMERCE); GROUP WILL PREPARE FOR BELGRADE, ALSO
ENCOURAGE PUBLIC AND PRIVATE PROGRAMS. POLITICAL DEPT
MONITORS CSCE IMPLEMENTATION; HAS PUT OUT BOOKLET ON CSCE
INFORMATION; ENCOURAGES PRIVATE INITIATIVES UNDER BASKETS
II AND III. DIVISION OF COMMERCE HAS PUBLICATION ON
BASKET II FOR BUSINESSMEN.

4. BELGRADE: SWISS PREFER LONG WORKING LEVEL PREPARATORY
PHASE FOLLOWED BY SHORT HIGH LEVEL CONFERENCE. SWISS
KNOW YUGOSLAVS WANT KEEP SENIOR LEVEL REPS AT BELGRADE
FOR LONG DISCUSSION PHASE. SWISS HOPE FOR ALTERNATIVE SPLIT
OF CONFERENCE PHASE INTO TWO OR THREE STAGES WHICH
MOST HIGH LEVEL OFFICIALS NEED NOT ATTEND, WITH WORKING

GROUPS TO BEGIN WORK FOLLOWING HIGH LEVEL CONFERENCE.
SWISS SEE COMING OUT OF BELGRADE SERIES OF EXPERT MEETINGS
TO REPORT IN TWO OR THREE YEARS TO ANOTHER HIGH LEVEL
HELSINKI TYPE MEETING WHICH POSSIBLE UNDER FINAL ACT.
SWISS INTEND BRING UP PEACEFUL SETTLEMENT OF DISPUTES
PROPOSAL THEY TABLED AT GENEVA; CREATES SYSTEM OF COMPULSORY
RECOURSE TO INTERNATIONAL JURIDICITION. AMONG TOPICS
LIKELY TO BE RAISED SWISS SEE INTEREST IN CONFIDENCE
BUILDING MEASURES, WHICH SOME WANT EXPANDED PERHAPS
INCLUDE TROOP MOVEMENTS; ALSO POSSIBLE STUDY GROUP ON
BREZHNEV PROPOSALS SET UP AFTER BELGRADE.
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